

THE 1977 COMMUNITY DEVELOPMENT
BLOCK GRANT PROGRAM FOR THE CITY OF BOSTON

By Program and by Neighborhood

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INTRODUCTION

This paper addresses the need for a more aggregate perspective on the allocation of \$29 million of federal funds channeled to the City of Boston through the Community Development Block Grant Program for the 1978 fiscal year.

The CDBG budget is broken into five major program areas of housing, neighborhood business districts, human services, capital improvements and urban renewal. In addition, there are centralized allocations for planning, administration, and contingency requirements. A description of each of these program categories is contained in the "Neighborhood Improvement Program 1977 Program Summary" available at the City of Boston Office of Program Development.

An effort is made in this report to provide information on the CDBG budget by program and by neighborhood in a straight forward analytical framework without attempting to review the criteria for fund allocation.

The sources of the CDBG budget figures are the Neighborhood Improvement Programs for the City of Boston, 1975, 1976, and 1977:

- 1) Program Summary
- 2) Program Budget by Neighborhood
- 3) April 15, 1977 Application for Federal Assistance

These base figures have been adapted to fit the analytical framework of this report.

THE CDBG PROGRAM BUDGET IN
HISTORICAL PERSPECTIVE
1975, 1976, 1977

(Current Dollars)

	<u>1975</u>	<u>1976</u>	<u>1977</u>
Total Program	\$32,108,000	\$30,550,000	\$28,993,000
Housing	9,020,000	9,196,000	7,475,992
Abandoned Property	2,528,100	1,794,000	2,035,900
Neighborhood Business			
District	1,380,300	1,465,000	1,152,150
Human Services	2,776,500	1,834,000	1,709,664
Neighborhood Capital			
Improvements	8,969,000	6,975,000	3,523,400
Urban Renewal	6,000,000	6,100,000	5,798,600
Planning	388,000	285,000	449,559
Administration	640,000	802,000	810,750
Contingency	406,100	2,099,000	2,498,785
Reimbursement	-	-	3,538,200

(Percentage Composition)

	<u>1975</u>	<u>1976</u>	<u>1977</u>
Total Program	100.0	100.0	100.0
Housing	28.1	30.1	25.8
Abandoned Property	7.9	5.9	7.0
Neighborhood Business			
District	4.3	4.8	4.0
Human Services	8.6	6.0	5.9
Neighborhood Capital			
Improvements	27.9	22.8	12.2
Urban Renewal	18.7	20.0	20.0
Planning	1.2	.9	1.6
Administration	2.0	2.6	2.8
Contingency	1.3	6.9	8.6
Reimbursement	-	-	12.2

**1975 CDBG BUDGET BY PROGRAM AND
BY NEIGHBORHOOD**

	<u>Total</u>	<u>Housing</u>	<u>Neighborhood Business District</u>	<u>Human Services</u>	<u>Capital Improvements</u>	<u>Urban Renewal</u>
Allston/Brighton	\$750,000	\$150,000	\$25,000	-	\$575,000	-
Back Bay/Beacon Hill	227,000	75,000	-	-	152,000	-
Charlestown	309,000	175,000	-	\$14,000	120,000	-
Central/Citywide	875,000	375,000	500,000	-	-	-
Chinatown/So. Cove	387,000	75,000	-	-	86,000	\$226,000
North End/Waterfront	1,112,000	100,000	-	-	120,000	892,000
Dorchester	2,429,000	1,363,000	285,000	50,000	731,000	-
East Boston	1,154,000	455,000	64,000	-	496,000	139,000
Fenway	2,791,000	-	-	-	582,000	2,209,000
Hyde Park	515,000	150,000	315,000	-	50,000	-
Jamaica Plain/Mission Hill	2,791,000	2,188,000	125,000	-	478,000	-
Mattapan/Franklin Field	1,407,000	763,000	20,000	-	624,000	-
Roslindale	642,000	370,000	155,000	-	117,000	-
Roxbury	4,290,000	1,165,000	-	2,550,000	575,000	-
South Boston	1,024,000	580,000	-	-	444,000	-
South End	2,753,000	225,000	-	-	-	2,528,000
West Roxbury	455,000	150,000	300,000	-	5,000	-
City Total	\$23,911,000	\$8,359,000	\$1,789,000	\$2,614,000	\$5,155,000	\$5,994,000

THE 1976 CDBG BUDGET BY PROGRAM AND
BY NEIGHBORHOOD

	Neighborhood					Urban Renewal
	Total	Housing	Business District	Human Services	Capital Improvements	
Allston/Brighton	\$1,176,140	\$450,000	\$52,640	\$16,000	\$657,500	-
Back Bay/Beacon Hill	684,840	50,000	89,840	20,000	525,000	-
Charlestown	718,500	157,500	45,000	16,000	500,000	-
Central/Citywide	-	-	-	-	-	-
Chinatown/So. Cove	872,440	-	26,840	-	140,000	\$705,600
North End/Waterfront	1,452,922	75,000	-	47,320	300,000	1,030,602
Dorchester	3,279,300	1,632,500	238,800	258,000	1,150,000	-
East Boston	1,264,560	515,000	103,560	16,000	630,000	-
Fenway	1,552,071	70,000	59,920	59,000	344,000	1,019,151
Hyde Park	715,000	200,000	319,000	16,000	180,000	-
Jamaica Plain/Mission Hill	2,472,520	1,555,000	315,520	237,000	365,000	-
Mattapan/Franklin Field	1,784,720	1,240,000	23,720	146,000	375,000	-
Roslindale	831,000	475,000	101,000	-	255,000	-
Roxbury	1,901,680	940,000	135,680	456,000	370,000	-
South Boston	1,230,840	580,000	164,840	16,000	470,000	-
South End	3,780,887	765,000	-	158,000	-	2,857,887
West Roxbury	508,320	175,000	67,320	16,000	250,000	-
City Total	\$24,225,740	\$8,880,000	\$1,743,680	\$1,477,320	\$6,511,500	\$5,613,240

THE 1977 CDBG BUDGET BY PROGRAM AND
BY NEIGHBORHOOD

	Neighborhood					Urban Renewal
	Total	Housing	Business District	Human Services	Capital Improvements	
Allston/Brighton	\$801,028	\$335,228	\$58,000	\$37,800	\$370,000	-
Back Bay/Beacon Hill	296,350	8,600	100,000	30,000	157,750	-
Charlestown	2,142,536	577,536	-	10,000	-	\$1,555,000
Central/Citywide	1,360,274	505,274	20,000	635,000	200,000	-
Chinatown/So Cove	350,170	25,000	-	26,500	138,250	160,420
North End/Waterfront	2,720,126	109,213	4,333	15,000	262,500	2,329,080
Dorchester	2,497,320	1,585,570	147,750	335,300	428,700	-
East Boston	925,367	614,433	59,334	18,600	190,000	43,000
Fenway	1,400,433	-	44,333	15,000	182,000	1,159,100
Hyde Park	798,457	567,857	84,600	25,000	121,000	-
Jamaica Plain/Mission Hill	1,522,834	714,884	176,600	189,000	442,350	-
Mattapan/Franklin Field	1,966,330	1,585,080	58,000	40,000	283,250	-
Roslindale	940,838	666,588	99,250	67,000	108,000	-
Roxbury	1,599,356	902,106	88,250	200,000	409,000	-
South Boston	1,093,453	690,289	20,000	128,164	255,000	-
South End	987,213	179,213	63,000	175,000	18,000	552,000
West Roxbury	522,589	282,589	147,200	22,800	70,000	-
City Total	\$21,924,674	\$9,349,460	\$1,170,650	\$1,970,164	\$3,635,800	\$5,798,600

1975, 1976, 1977 PERCENTAGE DISTRIBUTION OF
TOTAL CDBG FUNDS BY NEIGHBORHOOD AND
CUMULATIVE THREE-YEAR DISTRIBUTION

	Total \$				
	<u>%</u> <u>1975</u>	<u>%</u> <u>1976</u>	<u>%</u> <u>1977</u>	<u>3 Years</u>	<u>%</u> <u>1976-77</u>
Allston/Brighton	3.1	4.9	3.7	\$2,727,168	3.9
Back Bay/Beacon Hill	1.0	2.8	1.4	1,208,190	1.7
Charlestown	1.3	3.0	9.8	3,170,036	4.5
Central/Citywide	3.7	-	6.2	2,235,274	3.2
Chinatown/So. Cove	1.6	3.6	1.6	1,609,610	2.3
North End/Waterfront	4.7	6.0	12.4	5,285,048	7.5
Dorchester	10.2	13.5	11.4	8,205,620	11.7
East Boston	4.8	5.2	4.2	3,343,927	4.8
Fenway	11.7	6.4	6.4	5,743,504	8.2
Hyde Park	2.2	3.0	3.6	2,028,457	2.9
Jamaica Plain/Mission Hill	11.7	10.2	7.0	6,786,354	9.7
Mattapan/Franklin Field	5.9	7.4	9.0	5,158,050	7.4
Roslindale	2.7	3.4	4.3	2,413,838	3.5
Roxbury	17.9	7.9	7.3	7,791,036	11.1
South Boston	4.3	5.1	5.0	3,348,293	4.8
South End	11.5	15.6	4.5	7,521,100	10.7
West Roxbury	1.9	2.1	2.4	1,485,909	2.1
City Total	100.0	100.0	100.0	\$70,061,414	100.0

1977 HOUSING ALLOCATION BY NEIGHBORHOOD

	Housing Improvement Program	Public Housing Program	Special Housing Program	Demolition & Boarding	Open Space Management & Revival	Total Housing
Allston/Brighton	\$335,228	-	-	-	-	\$335,228
Back Bay/Beacon Hill	-	-	\$8,600	-	-	8,600
Charlestown	249,226	\$328,310	-	-	-	577,536
Central/Citywide	404,374	-	-	\$100,900	-	505,274
Chinatown/So. Cove	-	-	25,000	-	-	25,000
North End/Waterfront	109,213	-	-	-	-	109,213
Dorchester	665,570	-	185,000	525,000	\$210,000	1,585,570
East Boston	386,333	188,100	-	30,000	10,000	614,433
Fenway	-	-	-	-	-	-
Hyde Park	277,857	275,000	15,000	-	-	567,857
Jamaica Plain/Mission Hill	324,074	205,810	40,000	145,000	-	714,884
Mattapan/Franklin Field	468,780	421,300	220,000	375,000	100,000	1,585,080
Roslindale	307,588	319,000	-	40,000	-	666,588
Roxbury	295,486	256,620	-	150,000	200,000	902,106
South Boston	305,289	250,000	-	70,000	65,000	690,289
South End	149,213	-	-	-	30,000	179,213
West Roxbury	282,589	-	-	-	-	282,589
City Total	\$4,728,252	\$2,244,140	\$753,600	\$1,435,900	\$615,000	\$9,766,892

1977 BUSINESS DISTRICT PROGRAM
BY NEIGHBORHOOD

	Business District Amenities	Restore	Operations	Foot Patrol	Total Business District
Allston/Brighton	-	-	\$13,000	\$45,000	\$58,000
Back Bay/Beacon Hill	-	-	-	100,000	100,000
Charlestown	-	-	-	-	-
Central/Citywide	-	-	20,000	-	20,000
Chinatown/So. Cove	-	-	-	-	-
North End/Waterfront	-	-	4,333	-	4,333
Dorchester	\$5,000	-	21,000	121,750	147,750
East Boston	5,000	-	4,334	50,000	59,334
Fenway	-	-	4,333	40,000	44,333
Hyde Park	15,000	\$20,000	7,000	42,600	84,600
Jamaica Plain/Mission Hill	-	-	14,000	162,600	176,600
Mattapan/Franklin Field	-	-	13,000	45,000	58,000
Roslindale	10,000	30,000	6,500	52,750	99,250
Roxbury	-	25,000	6,500	56,750	88,250
South Boston	-	-	20,000	-	20,000
South End	-	20,000	6,500	36,500	63,000
West Roxbury	5,000	30,000	6,500	105,700	147,200
City Total	\$40,000	\$125,000	\$858,650	\$147,000	\$1,170,650

1977 HUMAN SERVICES ALLOCATION
BY NEIGHBORHOOD

	<u>Health Care</u>	<u>Elderly Services</u>	<u>Day Care</u>	<u>Youth & Recreation</u>	<u>Neighborhood Programs</u>	<u>Total Human Services</u>
Allston/Brighton	-	-	\$25,000	-	\$12,800	\$37,800
Back Bay/Beacon Hill	-	\$30,000	-	-	-	30,000
Charlestown	-	-	-	\$10,000	-	10,000
Central/citywide	-	600,000	-	-	-	635,000
Chinatown/So. Cove	-	15,000	-	-	35,000	26,500
North End/Waterfront	-	-	11,500	-	-	15,000
Dorchester	\$55,000	35,000	-	15,000	-	335,300
East Boston	-	-	27,500	30,000	162,800	18,600
Fenway	-	-	5,800	-	12,800	15,000
Hyde Park	-	-	-	15,000	-	25,000
Jamaica Plain/Mission Hill	\$104,000	-	25,000	-	-	189,000
Mattapan/Franklin Field	40,000	-	60,000	25,000	-	40,000
Roslindale	37,000	-	-	-	-	67,000
Roxbury	-	-	-	30,000	-	200,000
South Boston	-	-	-	105,000	95,000	128,164
South End	-	-	15,000	100,364	53,000	175,000
West Roxbury	-	-	79,000	43,000	12,800	22,800
City Total	\$236,000	\$690,000	\$258,800	\$373,364	\$397,000	\$1,955,164

1977 NEIGHBORHOOD CAPITAL IMPROVEMENTS PROGRAM
BY NEIGHBORHOOD

	Neighborhood Facilities	Street and Sidewalk Reconstruction	Eng./Design Traffic Sign. Bridge Demo.	Street Lighting	Parks and Recreation Facilities	Parks and Recreation Trees	Total Neighborhood Capital Improvements
Allston/Brighton	\$90,000	\$150,000	\$35,000	-	\$70,000	\$25,000	\$370,000
Back Bay/Beacon Hill	20,500	-	-	\$72,250	50,000	15,000	157,750
Charlestown	-	-	-	-	-	-	-
Central/City Wide	-	-	200,000	-	-	-	200,000
Chinatown/So. Cove	25,000	-	-	113,250	-	-	138,250
North End/Waterfront	245,000	-	-	17,500	-	-	262,500
Dorchester	10,700	-	-	103,000	285,000	30,000	428,700
East Boston	10,000	165,000	10,000	-	5,000	-	190,000
Fenway	-	-	-	180,000	-	2,000	182,000
Hyde Park	20,000	101,000	-	-	-	-	121,000
Jamaica Plain/Mission Hill	50,000	86,350	20,000	276,500	-	9,500	442,350
Mattapan/Franklin Field	-	107,750	75,000	-	88,000	12,500	283,250
Roslindale	-	78,000	-	-	30,000	-	108,000
Roxbury	-	54,000	-	352,000	3,000	-	409,000
South Boston	80,000	-	-	108,000	30,000	37,000	255,000
South End	-	-	-	-	-	18,000	18,000
West Roxbury	60,000	5,000	-	-	5,000	-	70,000
City Total	\$611,200	\$747,100	\$340,000	\$1,222,500	\$566,000	\$149,000	\$3,635,800

1977 URBAN RENEWAL PROGRAM
BY NEIGHBORHOOD

	<u>Urban Renewal</u>
Allston/Brighton	-
Back Bay/Beacon Hill	-
Charlestown	\$1,555,000
Central/Citywide	160,420
Chinatown/So. Cove	2,329,080
North End/Waterfront	-
Dorchester	43,000
East Boston	1,159,100
Fenway	-
Hyde Park	-
Jamaica Plain/Mission Hill	-
Mattapan/Franklin Field	-
Roslindale	-
Roxbury	-
South Boston	-
South End	552,000
West Roxbury	-
City Total	\$5,798,600

COMPARATIVE DISTRIBUTION OF
1975-77 CDBG PROGRAM WITH THAT OF
TOTAL POPULATION AND CDBG FORMULA CRITERIA

	1975-77		
	CDBG	1970	CDBG*
	Total	Total	Formula
	<u>Allocation</u>	<u>Population</u>	<u>Share</u>
Allston/Brighton	3.9	9.9	7.0
Back Bay/Beacon Hill	1.7	4.3	2.4
Charlestown	4.5	2.4	2.7
Central/Citywide	3.2	.7	3.0
Chinatown/So. Cove	2.3	.5	-
North End/Waterfront	7.5	1.8	-
Dorchester	11.7	16.7	17.5
East Boston	4.8	6.1	6.3
Fenway	8.2	5.2	3.7
Hyde Park	2.9	5.5	4.0
Jamaica Plain/Mission Hill	9.7	7.5	8.3
Mattapan/Franklin Field	7.4	7.1	8.2
Roslindale	3.5	5.5	4.4
Roxbury	11.1	11.0	17.4
South Boston	4.8	6.0	7.0
South End	10.7	3.5	5.3
West Roxbury	2.1	5.6	2.8
City Total	100.0	100.0	100.0

* Fair Share distribution is based upon the Federal Community Development Block Grant Formula. Each neighborhood's share is equal to the average of their shares of total population, overcrowded housing and families below the poverty level counted twice.

Afterword

A similar analysis to that contained in this paper was completed in 1975. At that time, concerns were raised as to the legitimacy of analyzing a single year's community development allocation without an understanding of several years' funding. This paper, by covering three years with a focus on 1977 in particular, attempts to assuage that concern.

In addition, however, there are admitted drawbacks to applying a comparative formula distribution to that of the actual allocation, such as:

- 1) projects which are created in one neighborhood but which serve a city-wide need;
- 2) numerous other criteria which the CDBG formula does not presently contain; and
- 3) the "lumpy" nature of project investments.

Despite such qualifications, there remains a need to examine the CDBG budget in a concise program and neighborhood framework, otherwise not provided in City CDBG publications.

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